

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

7 FRED E. ADAMS, )  
8 Plaintiff, ) No. CV-06-3078-CI  
9 v. )  
10 MICHAEL J. ASTRUE, Commissioner ) ORDER GRANTING PLAINTIFF'S  
11 of Social Security, ) MOTION FOR SUMMARY JUDGMENT  
12 Defendant. ) AND REMANDING FOR FURTHER  
 ) PROCEEDINGS  
 )  
 )  
 )

14 BEFORE THE COURT are Plaintiff's Motion for Summary Judgment  
15 (Ct. Rec. 23) and Defendant's Motion for Summary Judgment (Ct. Rec.  
16 27). Plaintiff filed a reply on May 15, 2007. (Ct. Rec. 29.) The  
17 court noted the matter for hearing without oral argument on May 21,  
18 2007. (Ct. Rec. 22.) Attorney D. James Tree represents Plaintiff;  
19 Special Assistant United States Attorney Richard M. Rodriguez  
20 represents the Commissioner of Social Security ("Commissioner").  
21 The parties have consented to proceed before a magistrate judge.  
22 (Ct. Rec. 7.) After reviewing the administrative record and the  
23 briefs filed by the parties, the court **GRANTS** Plaintiff's Motion for  
24 Summary Judgment (Ct. Rec. 23) and **REMANDS** the matter to the  
25 Commissioner for further proceedings. Defendant's Motion for  
26 Summary Judgment is **DENIED**. (Ct. Rec. 27).

## JURISDICTION

28 Plaintiff protectively applied for Disability Insurance

1 Benefits ("DIB") on November 16, 2000, alleging an onset date of  
2 September 16, 2000. (Tr. 70-72.) Also on November 16, 2000,  
3 Plaintiff applied for Supplemental Security Income benefits, but  
4 this application is not included in the current record. (Tr. 3,  
5 225.) These concurrent applications were denied initially and on  
6 reconsideration. (Tr. 57-59.) The first hearing before  
7 Administrative Law Judge ("ALJ") Verrell Dethloff was held on  
8 September 25, 2001. (Tr. 45-56.) In a decision dated October 1,  
9 2001, the ALJ found Plaintiff not disabled. (Tr. 22-36.) The  
10 Appeals Council denied review on January 25, 2002. (Tr. 4-5.)  
11 Plaintiff filed a claim in the district court. Shortly after the  
12 Appeals Council denied review, on February 7, 2002, Plaintiff  
13 protectively filed a second DIB application dated February 26, 2002.  
14 (Tr. 386, 387-389.) This claim also was denied initially and on  
15 reconsideration. On April 9, 2003, a second hearing was held before  
16 ALJ Dethloff. (Tr. 555-570.)

17 On May 23, 2003, United States Magistrate Judge Lonny R. Suko  
18 reversed the ALJ's first decision and ordered the case remanded for  
19 further administrative proceedings. (Tr. 271-288.) On July 11,  
20 2003, the ALJ issued a decision finding Plaintiff not disabled with  
21 respect to his second application. (Tr. 241-249.) On October 29,  
22 2003, the Appeals Council granted review under the error of law  
23 provision of the regulations (20 C.F.R. § 404.970), vacated the  
24 ALJ's decision on the second claim, ordered the ALJ to consolidate  
25 the first and second claims and, on remand, issue one decision in  
26 compliance with the order of the district court. (Tr. 292-293.)

27 On January 30, 2006, a third hearing was held before ALJ Paul  
28 Gaughen on Plaintiff's consolidated claims. (Tr. 225, 571-611.)

1 The ALJ issued a partially favorable decision on March 20, 2006 (Tr.  
 2 225-235),<sup>1</sup> finding Plaintiff disabled during the closed period of  
 3 September 16, 2000, through November 30, 2001. (Tr. 224, 233-234).  
 4 The ALJ found that Plaintiff could not return to his past relevant  
 5 work as of December 1, 2001, but could perform other work existing  
 6 in significant numbers in the national economy; accordingly, the ALJ  
 7 found that Plaintiff is not disabled. (Tr. 234-235.) The Appeals  
 8 Council upheld the ALJ's decision. (Tr. 215-217.) Therefore, the  
 9 ALJ's decision became the final decision of the Commissioner, which  
 10 is appealable to the district court pursuant to 42 U.S.C. § 405(g).  
 11 Plaintiff filed this action for judicial review pursuant to 42  
 12 U.S.C. § 405(g) on August 21, 2006. (Ct. Rec. 4.)

13 **STATEMENT OF FACTS**

14 The facts have been presented in the administrative hearing  
 15 transcripts, the ALJ's decisions, the briefs of both Plaintiff and  
 16 the Commissioner, and will only be summarized here.

17 Plaintiff was 47 years old on the date of the relevant ALJ's  
 18 decision. (Tr. 226.) He has a high-school education. (Tr. 601.)  
 19 Plaintiff has worked as a building and grounds maintenance worker  
 20 and as a painter. (Tr. 77, 596-597.) He alleges disability due to  
 21 musculoskeletal pain since a four wheel ATV accident on September  
 22 16, 2000. (Tr. 72, 117, 598.)

23 **SEQUENTIAL EVALUATION PROCESS**

24 The Social Security Act (the "Act") defines "disability" as the

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25  
 26 <sup>1</sup>The final page of the decision is misnumbered Tr. 224; the  
 27 page should be numbered 235 and will be referred to as Tr. 235 in  
 28 this decision.

1 "inability to engage in any substantial gainful activity by reason  
2 of any medically determinable physical or mental impairment which  
3 can be expected to result in death or which has lasted or can be  
4 expected to last for a continuous period of not less than twelve  
5 months." 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The Act also  
6 provides a Plaintiff shall be determined to be under a disability  
7 only if any impairments are of such severity that a Plaintiff is not  
8 only unable to do previous work, but cannot, considering Plaintiff's  
9 age, education and work experiences, engage in any other substantial  
10 gainful work which exists in the national economy. 42 U.S.C. §§  
11 423(d)(2)(A), 1382c(a)(3)(B). Thus, the definition of disability  
12 consists of both medical and vocational components. *Edlund v.*  
13 *Massanari*, 253 F.3d 1152, 1156 (9<sup>th</sup> Cir. 2001).

14 The Commissioner has established a five-step sequential  
15 evaluation process for determining whether a person is disabled. 20  
16 C.F.R. §§ 404.1520, 416.920. Step one determines if the person is  
17 engaged in substantial gainful activities. If so, benefits are  
18 denied. 20 C.F.R. §§ 404.1520(a)(4)(I), 416.920(a)(4)(I). If not,  
19 the decision maker proceeds to step two, which determines whether  
20 Plaintiff has a medically severe impairment or combination of  
21 impairments. 20 C.F.R. §§ 404.1520(a)(4)(ii), 416.920(a)(4)(ii).

22 If Plaintiff does not have a severe impairment or combination  
23 of impairments, the disability claim is denied. If the impairment  
24 is severe, the evaluation proceeds to the third step, which compares  
25 Plaintiff's impairment with a number of listed impairments  
26 acknowledged by the Commissioner to be so severe as to preclude  
27 substantial gainful activity. 20 C.F.R. §§ 404.1520(a)(4)(ii),  
28 416.920(a)(4)(ii); 20 C.F.R. § 404, Subpt. P, App. 1. If the

1 impairment meets or equals one of the listed impairments, Plaintiff  
2 is conclusively presumed to be disabled. If the impairment is not  
3 one conclusively presumed to be disabling, the evaluation proceeds  
4 to the fourth step, which determines whether the impairment prevents  
5 Plaintiff from performing work which was performed in the past. If  
6 a Plaintiff is able to perform previous work, that Plaintiff is  
7 deemed not disabled. 20 C.F.R. §§ 404.1520(a)(4)(iv),  
8 416.920(a)(4)(iv). At this step, Plaintiff's residual functional  
9 capacity ("RFC") assessment is considered. If Plaintiff cannot  
10 perform this work, the fifth and final step in the process  
11 determines whether Plaintiff is able to perform other work in the  
12 national economy in view of Plaintiff's residual functional  
13 capacity, age, education and past work experience. 20 C.F.R. §§  
14 404.1520(a)(4)(v), 416.920(a)(4)(v); *Bowen v. Yuckert*, 482 U.S. 137  
15 (1987).

16 The initial burden of proof rests upon Plaintiff to establish  
17 a *prima facie* case of entitlement to disability benefits. *Rhinehart*  
18 v. *Finch*, 438 F.2d 920, 921 (9<sup>th</sup> Cir. 1971); *Meanel v. Apfel*, 172  
19 F.3d 1111, 1113 (9<sup>th</sup> Cir. 1999). The initial burden is met once  
20 Plaintiff establishes that a physical or mental impairment prevents  
21 the performance of previous work. The burden then shifts, at step  
22 five, to the Commissioner to show that (1) Plaintiff can perform  
23 other substantial gainful activity, and (2) a "significant number of  
24 jobs exist in the national economy" which Plaintiff can perform.  
25 *Kail v. Heckler*, 722 F.2d 1496, 1498 (9<sup>th</sup> Cir. 1984).

#### 26 STANDARD OF REVIEW

27 Congress has provided a limited scope of judicial review of a  
28 Commissioner's decision. 42 U.S.C. § 405(g). A court must uphold

1 the Commissioner's decision, made through an ALJ, when the  
 2 determination is not based on legal error and is supported by  
 3 substantial evidence. *See Jones v. Heckler*, 760 F.2d 993, 995 (9<sup>th</sup>  
 4 Cir. 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9<sup>th</sup> Cir. 1999).  
 5 "The [Commissioner's] determination that a plaintiff is not disabled  
 6 will be upheld if the findings of fact are supported by substantial  
 7 evidence." *Delgado v. Heckler*, 722 F.2d 570, 572 (9<sup>th</sup> Cir. 1983)  
 8 (*citing* 42 U.S.C. § 405(g)). Substantial evidence is more than a  
 9 mere scintilla, *Sorenson v. Weinberger*, 514 F.2d 1112, 1119 n.10 (9<sup>th</sup>  
 10 Cir. 1975), but less than a preponderance. *McAllister v. Sullivan*,  
 11 888 F.2d 599, 601-602 (9<sup>th</sup> Cir. 1989); *Desrosiers v. Secretary of*  
 12 *Health and Human Services*, 846 F.2d 573, 576 (9<sup>th</sup> Cir. 1988).  
 13 Substantial evidence "means such evidence as a reasonable mind might  
 14 accept as adequate to support a conclusion." *Richardson v. Perales*,  
 15 402 U.S. 389, 401 (1971) (*citations omitted*). "[S]uch inferences  
 16 and conclusions as the [Commissioner] may reasonably draw from the  
 17 evidence" will also be upheld. *Mark v. Celebrezze*, 348 F.2d 289,  
 18 293 (9<sup>th</sup> Cir. 1965). On review, the court considers the record as a  
 19 whole, not just the evidence supporting the decision of the  
 20 Commissioner. *Weetman v. Sullivan*, 877 F.2d 20, 22 (9<sup>th</sup> Cir. 1989)  
 21 (*quoting Kornock v. Harris*, 648 F.2d 525, 526 (9<sup>th</sup> Cir. 1980)).

22 It is the role of the trier of fact, not this court, to resolve  
 23 conflicts in evidence. *Richardson*, 402 U.S. at 400. If evidence  
 24 supports more than one rational interpretation, the court may not  
 25 substitute its judgment for that of the Commissioner. *Tackett*, 180  
 26 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579 (9<sup>th</sup> Cir. 1984).  
 27 Nevertheless, a decision supported by substantial evidence will  
 28 still be set aside if the proper legal standards were not applied in

1 weighing the evidence and making the decision. *Brawner v. Secretary*  
2 *of Health and Human Services*, 839 F.2d 432, 433 (9<sup>th</sup> Cir. 1987).  
3 Thus, if there is substantial evidence to support the administrative  
4 findings, or if there is conflicting evidence that will support a  
5 finding of either disability or nondisability, the finding of the  
6 Commissioner is conclusive. *Sprague v. Bowen*, 812 F.2d 1226, 1229-  
7 1230 (9<sup>th</sup> Cir. 1987).

## **ALJ'S FINDINGS**

9       The ALJ found at the onset that Plaintiff meets the  
10 nondisability requirements and is insured for disability benefits  
11 through December 31, 2004, with respect to his DIB claim. (Tr. 226.)  
12 The ALJ found at step one that Plaintiff has not engaged in  
13 substantial gainful activity during any time at issue. (Tr. 227.)  
14 At step two, the ALJ found that from September 16, 2000, through  
15 November 30, 2001, Plaintiff suffered from the severe impairments of  
16 severe spinal compression fractures and osteoporosis. (Tr. 229,  
17 233.) At step three, the ALJ concluded that during this period, the  
18 severity of Plaintiff's impairments medically equaled Listing  
19 impairment 1.04A. (Tr. 229, 233.) As of December 1, 2001, the ALJ  
20 found that Plaintiff was post compression fractures, the fractures  
21 had healed, and he suffered from severe osteoporosis and residual  
22 acute angle kyphosis at L1 and hypokyphosis. (Tr. 229, 233.) The  
23 ALJ found that, while these impairments were severe, they no longer  
24 met or medically equaled the severity of a Listing impairment. (Tr.  
25 229, 233.)

At step four, after finding Plaintiff's testimony regarding his limitations not fully credible, the ALJ found that Plaintiff's pain precludes him from work requiring lifting more than 10 pounds,

1 sitting more than 3 hours at a time, standing or walking more than  
2 an hour at a time, standing and walking more than 2 to 3 hours in an  
3 eight-hour day, squatting down, or working at production pace.  
4 (Tr. 231.) The ALJ found at step four that Plaintiff was unable to  
5 perform his past relevant work. (Tr. 231.) At step five, the ALJ  
6 asked a vocational expert (VE) if jobs exist in the national economy  
7 that a person of Plaintiff's age, education, past relevant work and  
8 RFC could perform. (Tr. 232.) The VE opined that such a person  
9 could work as a cashier or telemarketer. (Tr. 232.) Using the  
10 Medical-Vocational Rules as a framework, and based on the testimony  
11 of the vocational expert, the ALJ found that there are a significant  
12 number of jobs in the national economy that Plaintiff can perform,  
13 such as telemarketer and cashier. Accordingly, the ALJ found that  
14 as of December 1, 2001, Plaintiff was not disabled as defined by the  
15 Social Security Act. (Tr. 232-235.)

#### 16 ISSUE

17 Plaintiff contends that the Commissioner erred as a matter of  
18 law by failing to meet his burden at step five. He argues that the  
19 ALJ failed to identify specific jobs within Plaintiff's RFC. He  
20 alleges that (1) the VE's testimony contradicted the DICTIONARY OF  
21 OCCUPATIONAL TITLES ("DOT"), and (2) the jobs identified by the VE do  
22 not exist in significant numbers at the unskilled level. Plaintiff  
23 alleges that the ALJ committed reversible error by relying on the  
24 VE's testimony without asking about any possible conflict with the  
25 DOT. (Ct. Rec. 25 at 10, 12-19; Ct. Rec. 29 at 3-10.)

26 The Commissioner opposes the Plaintiff's Motion and asks that  
27 the ALJ's decision be affirmed. (Ct. Rec. 28 at 6-14.) The  
28 Commissioner concedes that the ALJ erred by failing to question the

1 VE "concerning the perceived discrepancy between the level of skill  
2 necessary to perform the job of telemarketer versus the expert's  
3 testimony that the job could be learned with on the job training,"  
4 but argues that the error is harmless. (Ct. Rec. 28 at 13-14,  
5 citing Tr. 605, 224-234.)

#### 6 DISCUSSION

7 At step five the ALJ presented three hypotheticals to the VE.  
8 The first, apparently based on the opinion of testifying medical  
9 expert Daniel Girzadas, M.D., assumed an ability to work at the full  
10 range of light work. In response to the first hypothetical, the VE  
11 opined that a person with an RFC for light work could work as a  
12 production assembler and cafeteria worker. (Tr. 603-604.) The  
13 parties agree that the ALJ ultimately adopted the second, more  
14 limited, RFC:

15 Commencing December 1, 2001, the claimant . . . was able  
16 to perform work requiring lifting no more than 10 pounds,  
17 sitting no more than 3 hours at a time, standing no more  
18 than 1 hour at a time, walking no more than 1 hour at a  
time, standing and walking no more than 2 to 3 hours in an  
8 hour workday, [no] squatting down, or working at  
production pace.

19 (Tr. 233-234.)

20 The ALJ's second hypothetical, consistent with the RFC outlined  
21 above, asked the VE to assume the following limitations:

22 The individual could do a range of light to sedentary  
23 work. He cannot work at a production rate pace, that  
being the pace normally associated with light industry.  
In a workday he can walk for no more than [sic] about one  
hour before he'd need to discontinue. Standing would be  
the same. He can sit for about three hours before he  
needs to adjust positions. If built on a sit/stand  
alternating option he can meet the requirements of a  
workday, but he can't be on his feet standing or walking  
for most of a workday. Assume a capacity for being on the  
feet, however, for at least two to three hours total in  
the eight-hour day. Also his ability to lift and carry  
objects in performing basic work activities is for 10

1       pounds maximum, not 20. And the individual can't do work  
 2       activities requiring him to squat down.

3 (Tr. 604-605.) The VE opined that, while the jobs identified for a  
 4 person with an RFC for the full range of light work would be beyond  
 5 the second hypothesized person's capabilities, there were other jobs  
 6 that a person with these limitations could perform:

7       There would be some [jobs], not a large number. The  
 8       occupational base is fairly small at this point. We'd be  
 9       looking most probably at unskilled, sedentary positions.  
 10      Examples include some unskilled, sedentary cashier  
 11      positions and in Washington there would be about 6,000 of  
       these, nationally about 300,000. There would be some what  
       we would call telemarketer positions, they're not  
       (INAUDIBLE) sales but handling phones for incoming or  
       outgoing calls.

12 (Tr. 605.) Without being asked about the DOT, the vocational expert  
 13 continued:

14      This [telemarketer position] is listed [in the DOT] as  
 15      semi-skilled with an SVP<sup>[2]</sup> of 3, but based on labor  
 16      market research conducted in our office the job is  
 17      typically open to people who have a high school education  
       and some work history and training is provided on the job.  
       In Washington there are about 12,000 of these jobs,  
       nationally, well, somewhere over 100,000.

18 (Tr. 605-606.) After the ALJ completed his questioning of the VE,  
 19 he gave Plaintiff's counsel the opportunity for further questioning.  
 20 Counsel declined. (Tr. 606.)

21      Plaintiff argues that the two jobs identified by the VE and  
 22 adopted by the ALJ are not appropriate because neither is unskilled  
 23 (an SVP of 1-2).<sup>3</sup> The DOT lists cashier as skilled (referring to

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25      <sup>2</sup>Specific Vocational Preparation.

26      <sup>3</sup>Using the skill level definitions in 20 C.F.R. §§ 404.1568 and  
 27 416.968, unskilled work corresponds to an SVP of 1-2. SSR 00-4p.  
 28 An SVP of 2 consists of training that lasts beyond a short

1 cashier I, SVP-5) and telemarketer, semi-skilled (referring to  
 2 telephone solicitor, SVP-3). (Ct. Rec. 25, Ex. C at 2, 14-15; Ct.  
 3 Rec. 25, Ex. A at 2, 15).

4 Plaintiff is correct that the DOT lists telemarketing as SVP 3.<sup>4</sup>  
 5 This was known to the ALJ and to the VE because the VE pointed out  
 6 the divergence in her testimony without being asked. (Tr. 605.)  
 7 She further testified her opinion that the hypothesized person would  
 8 (nonetheless) be able to work as a telemarketer was based on the  
 9 results of her office's labor market research. The labor market  
 10 research relied on by the VE is not part of the record.

11 In *Massachi v. Astrue*, \_\_\_ F.3d \_\_\_, No. 05-55201, 2007 WL  
 12 1377614 (9<sup>th</sup> Cir. May 11, 2007), the court examined the ALJ's duty to  
 13 ask the VE whether her testimony is consistent with the DOT:

14 For the first time, we address the question whether,  
 15 in light of the requirements of SSR 00-4p, an ALJ may rely  
 16 on a vocational expert's testimony regarding the  
 17 requirements of a particular job without first inquiring  
 18 whether the testimony conflicts with the *Dictionary of  
 Occupational Titles*. We hold that an ALJ may not. In so  
 doing, we join the Third, Seventh, and Tenth Circuits. We  
 also follow our own precedent.

19 SSR 00-4p unambiguously provides that "[w]hen a  
 20 [vocational expert] . . . provides evidence about the  
 21 requirements of a job or occupation, the adjudicator has  
 22 an affirmative responsibility to ask about any possible  
 23 conflict between that [vocational expert] . . . evidence  
 24 and information provided in the [Dictionary of  
 Occupational Titles]." SSR 00-4p further provides that  
 the adjudicator "will ask" the vocational expert "if the  
 evidence he or she has provided" is consistent with the  
 [Dictionary of Occupational Titles] and obtain a  
 reasonable explanation for any apparent conflict.

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25 demonstration up to and including 1 month; an SVP of 3 consists of  
 26 training lasting more than a month and up to and including 3 months.  
 27 SSR 00-4p.

28 <sup>4</sup>DICTIONARY OF OCCUPATIONAL TITLES, No. 299.357-104.

1       Our holding in *Johnson v. Shalala*, [60 F.3d 1428,  
 2       1435 (9<sup>th</sup> Cir. 1995)] is consistent with these  
 3       requirements. In *Johnson*, which predated SSR 00-4p, we  
 4       held that "an ALJ may rely on expert testimony which  
 5       contradicts the [*Dictionary of Occupational Titles*], but  
 6       only insofar as the record contains persuasive evidence to  
 7       support the deviation." [Id.] The district court in  
 8       *Johnson* was aware that the vocational expert's testimony  
 9       deviated from the *Dictionary of Occupational Titles*, but  
 10      justifiably relied on the expert's testimony because the  
 11      expert gave "persuasive testimony of available job  
 12      categories in the local rather than the national market, and  
 13      testimony matching the specific requirements of a  
 14      designated occupation with the specific abilities and  
 15      limitations of the claimant." [Id.] As a result, the  
 16      vocational expert's testimony left no "unresolved  
 17      potential inconsistenc[ies] in the evidence." [*Prochaska*  
 18      *v. Barnhart*, 454 F.3d 731, 736 (7<sup>th</sup> Cir. 2006)]. SSR 00-4p  
 19      simply goes one step further, explicitly requiring that  
 20      the ALJ determine whether the expert's testimony deviates  
 21      from the *Dictionary of Occupational Titles* and whether  
 22      there is a reasonable explanation for any deviation.  
 23

1       The procedural requirements of SSR 00-4p ensure that  
 2       the record is clear as to why an ALJ relied on a  
 3       vocational expert's testimony, particularly in cases where  
 4       the expert's testimony conflicts with the *Dictionary of*  
 5       *Occupational Titles*. In making disability determinations,  
 6       the Social Security Administration relies primarily on the  
 7       *Dictionary of Occupational Titles* for "information about  
 8       the requirements of work in the national economy." The  
 9       Social Security Administration also uses testimony from  
 10      vocational experts to obtain occupational evidence.  
 11      Although evidence provided by a vocational expert  
 12      "generally should be consistent" with the *Dictionary of*  
 13      *Occupational Titles*, "[n]either the [*Dictionary of*  
 14      *Occupational Titles*] nor the [vocational expert] . . .  
 15      evidence automatically 'trumps' when there is a conflict."  
 16      Thus, the ALJ must first determine whether a conflict  
 17      exists. If it does, the ALJ must then determine whether  
 18      the vocational expert's explanation for the conflict is  
 19      reasonable and whether a basis exists for relying on the  
 20      expert rather than the *Dictionary of Occupational Titles*.  
 21

2       Here, the ALJ did not ask the vocational expert  
 3       whether her testimony conflicted with the *Dictionary of*  
 4       *Occupational Titles* and, if so, whether there was a  
 5       reasonable explanation for the conflict.<sup>19</sup> Thus, we cannot  
 6       determine whether the ALJ properly relied on her  
 7       testimony.<sup>20</sup> As a result, we cannot determine whether  
 8       substantial evidence supports the ALJ's step-five finding  
 9       that Massachi could perform other work.  
 10

21      <sup>19</sup>This procedural error could have been harmless, were

1           there no conflict, or if the vocational expert had  
 2           provided sufficient support for her conclusion so as  
 3           to justify any potential conflicts, as in *Johnson*.  
 Instead, we have an apparent conflict with no basis  
 for the vocational expert's deviation.

4           <sup>20</sup>See *Prochaska*, 454 F.3d at 736 (holding that an  
 5           ALJ's failure to make the relevant inquiries under  
 6           SSR 00-4p leaves "unresolved potential  
 7           inconsistenc[ies] in the evidence").

7           *Massachi*, 2007 WL 1377614, at \*2-3 (footnotes omitted).

8           Cases predating *Massachi* also illuminate the ALJ and VE's  
 9           duties when testimony differs from the DOT. In *Johnson v. Shahala*,  
 10          60 F.3d 1428 (9<sup>th</sup> Cir. 1995), the court noted a case that was  
 11          overturned when an ALJ's decision contradicted the job descriptions  
 12          in the DOT; reversal was required because the Secretary offered "no  
 13          explanation why those job descriptions (on which the agency  
 14          regularly relies) do not apply in this case." *Johnson*, 60 F.3d at  
 15          1434 (citing *Terry v. Sullivan*, 903 F.2d 1273, 278 (9<sup>th</sup> Cir. 1990)).  
 16          The *Johnson* court noted that the DOT's requirements have been  
 17          treated as a presumption which may be rebutted:

18           *Terry* supports the proposition that although the DOT  
 19          raises a presumption as to the job classification, it is  
 20          rebuttable. We make explicit here that an ALJ may rely on  
 21          expert testimony which contradicts the DOT, but only  
 22          insofar as the record contains persuasive evidence to  
 23          support the deviation. Here, there was persuasive  
 24          testimony of available job categories in the local rather  
 25          than the national market, and testimony matching the  
 26          specific requirements of a designated occupation with the  
 27          specific abilities and limitations of the claimant.

28           . . .

29           The DOT "is not the sole source of admissible  
 30          information concerning jobs." *Barker v. Shalala*, 40 F.3d  
 31          789, 795 (6<sup>th</sup> Cir. 1994). "The Secretary may take  
 32          administrative notice of any reliable job information,  
 33          including . . . the services of a vocational expert."  
 34          *Whitehouse v. Sullivan*, 949 F.2d 1005, 1007 (8<sup>th</sup> Cir. 1991)  
 35          (internal quotation marks and citations omitted).

1           The DOT itself states that it is not comprehensive,  
 2 but provides only occupational information on jobs as they  
 3 have been found to occur, but they may not coincide in  
 4 every respect with the content of jobs as performed in  
 5 particular establishments or at certain localities. DOT  
 6 users demanding specific job requirements should  
 7 supplement this data with local information detailing jobs  
 8 within their community.

9           DOT at xiii; see also *Barker v. Shalala*, 40 F.3d at  
 10 795. . . .

11           . . .  
 12           In our case, the expert testified specifically about  
 13 the characteristics of local jobs . . . and found their  
 14 characteristics to be sedentary. . . . in light of the  
 15 DOT's own disclaimer and the administratively recognized  
 16 validity of expert testimony . . ., the expert testimony  
 17 may properly be used to show that the particular jobs,  
 18 whether classified as light or sedentary, may be ones that  
 19 a particular claimant can perform. . . . it seems an  
 20 eminently appropriate use of the vocational expert's  
 21 knowledge and experience.

22           The regulations . . . provide that the DOT  
 23 classifications are rebuttable. They recognize vocational  
 24 experts and several published sources other than the DOT  
 25 as authoritative. 20 C.F.R. §§ 404.1566(d)(2)-(5), (e)  
 26 (the use of vocational experts is particularly important  
 27 where "the issue in determining whether you are disabled  
 is whether your work skills can be used in other work and  
 the specific occupations in which they can be used, or  
 there is a similarly complex issue"); see also *Barker*, 40  
 F.3d at 795. Here, the ultimate issue of whether the  
 claimant is disabled turns on whether her limitations are  
 such that she cannot perform any work available in the  
 economy. The testimony of the vocational expert was  
 particularly important in establishing precisely which  
 available jobs the claimant could perform. See *Sample v.  
 Schweiker*, 694 F.2d 639, 643 (9<sup>th</sup> Cir. 1982) (essential  
 role of a VE is to "translate[ ] factual scenarios into  
 realistic job market probabilities"). . . .

28           . . . [The VE's] testimony that claimant could work  
 29 in two specific types of jobs despite her limitations was  
 30 sufficient to overcome the presumption drawn from the DOT  
 31 that a person limited to some sedentary work could not  
 32 perform jobs with titles classified as "light." See  
 33 *Sample*, 694 F.2d at 643-644 (as long as the hypothetical  
 34 question by the ALJ is properly based on all relevant  
 35 evidence in the case, the testimony of the vocational  
 36 expert is valuable).

28           *Johnson*, 60 F.3d at 1435-1436.

1       In this case, the court is unable to ascertain whether  
2 persuasive evidence supports the VE's divergence from the DOT  
3 because the evidence on which she relied is not part of the record.  
4 In addition, there is no questioning by the ALJ or counsel to  
5 describe the study. The error with respect to the telemarketer  
6 position could have been harmless if the VE had provided sufficient  
7 support for her conclusion that divergence was appropriate.<sup>5</sup> See  
8 *Massachi*, at \*3 n.19 ("[t]his procedural error could have been  
9 harmless, . . . if the vocational expert had provided sufficient  
10 support for her conclusion so as to justify any potential  
11 conflicts").

12       The VE correctly identified the conflict between the DOT's  
13 listing of the telemarketer job (training of 1-3 months) and  
14 Plaintiff's RFC for unskilled work (training of one month or less).  
15 (The exertion level for this position is not at issue because it is  
16 listed as sedentary.) The VE attempted to provide support for  
17 adopting her conclusion rather than the DOT's: labor market research  
18 by her office showing that a high-school graduate with some work  
19 experience could work as a telemarketer, with training provided on  
20 the job. (Tr. 605.) As noted, Plaintiff is a high-school graduate  
21 with work experience. When the VE testified that the DOT lists the  
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23       <sup>5</sup>An error is harmless when the correction of that error would  
24 not alter the result. See *Johnson v. Shalala*, 60 F.3d 1428, 1436  
25 n.9 (9<sup>th</sup> Cir. 1995). Further, an ALJ's decision will not be reversed  
26 for errors that are harmless. *Burch v. Barnhart*, 400 F.3d 676, 679  
27 (9<sup>th</sup> Cir. 2005) (citing *Curry v. Sullivan*, 925 F.2d 1127, 1131 (9<sup>th</sup>  
28 Cir. 1991)).

1 job of telemarketer "as semi-skilled with an SVP of 3," she  
2 identified the divergence between Plaintiff's RFC for unskilled work  
3 (SVP 1-2) and the DOT (SVP 3). (Tr. 605.) The only difference  
4 between Plaintiff's RFC and the DOT's telemarketing description is  
5 the length of training time. It is difficult to know why the VE  
6 testified to a divergence from the DOT unless she was relying on the  
7 only point of divergence between them, the length of training time.  
8 However, because the basis of the VE's divergence is unclear and  
9 requires remand for clarification, on remand the VE should also  
10 explicitly address the length of time needed to learn the  
11 telemarketing job.

12 As noted, the lack of persuasive evidence supporting the VE's  
13 testimony is underscored by the lack of follow up questioning at the  
14 hearing. Neither the ALJ questioned the VE about the data  
15 underlying the study she relied on; nor did counsel. The VE's  
16 testimony was ambiguous in that she inadequately explained her basis  
17 for divergence from the DOT.

18 This record reveals that the ALJ erred by failing to ask the VE  
19 if there was a reasonable explanation for her conflict with the DOT;  
20 such an error is not harmless because the court cannot ascertain  
21 whether the ALJ's finding at step five is supported by substantial  
22 evidence. See *Massachi*, at \*3 n.19. The ALJ was required to  
23 clarify the basis of the VE's reason for diverging from the DOT;  
24 simply referring to a study without further elaboration does not  
25 constitute persuasive evidence. Substantial evidence supporting the  
26 ALJ's step five finding that Plaintiff could perform other work is  
27 required. The record as presented does not show that the ALJ's step  
28 five finding is supported by substantial evidence.

1 Remand was required in *Massachi* because the ALJ failed to ask  
2 the VE if her evidence differed from the DOT (and if so, to explain  
3 the conflict). *Massachi*, at \*3. The court could not determine  
4 whether the ALJ properly relied on the VE's testimony. As a result,  
5 the Court was unable to determine whether substantial evidence  
6 supported the ALJ's step-five finding that *Massachi* was able to  
7 perform other work. *Id.* Remand is required in this case for the  
8 same reason.

9       This issue is dispositive. The court need not consider  
10 Plaintiff's argument with respect to his ability to work as a  
11 cashier. On remand the position of cashier may again be considered.  
12 20 C.F.R. § 416.966(b).

## CONCLUSION

14 Plaintiff's Motion for Summary Judgment (**Ct. Rec. 23**) is  
15 **GRANTED**. This court finds that the ALJ's step five finding that  
16 Plaintiff can perform other work is not supported by substantial  
17 evidence. The case is remanded for further proceedings to determine  
18 whether there are other jobs Plaintiff could perform as of December  
19 1, 2001. Accordingly,

**IT IS ORDERED:**

21       1. Plaintiff's Motion for Summary Judgment (**Ct. Rec. 23**) is  
22 **GRANTED**. The matter is remanded to the Commissioner of Social  
23 Security for further proceedings consistent with this decision and  
24 sentence four of 42 U.S.C. §§ 405(g).

25        2.    Defendant's Motion for Summary Judgment (**Ct. Rec. 27**) is  
26 **DENIED.**

27 The District Court Executive is directed to file this Order,  
28 provide copies to counsel for Plaintiff and Defendant, enter

1 judgment in favor of Plaintiff, and **CLOSE** this file.

2 DATED June 26, 2007.

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S/ CYNTHIA IMBROGNO  
5 UNITED STATES MAGISTRATE JUDGE  
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